

Shanghai Municipal Police. RECEIVED
S. H. D. 8/24CENTRAL 1-0: 8/24

April 23, 1927

REPORT ON Watching Suspicious Characters Coming to Shanghai.Made by C.D.I. Givens.

Forwarded by _____

Sir,

*What balance
from he*

I beg to forward herewith a comprehensive report by Detective Inspector Yorke regarding the checking of passengers arriving in Shanghai by steamers. It is my opinion that the work could be effectively carried out by four male and two female European detectives and six male and two female temporary agents. The success of the scheme will, however, largely depend upon the amount of assistance which these officers will receive from other Authorities. Consequently I beg to make the following recommendations.

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supply points
from he*
- (1) That an arrangement be made whereby the Police will receive complete support from the members of the Consular Body, whose subjects enjoy extraterritorial rights, and owners of wharves where ships dock.
 - (2) That arrangements be made with shipping companies to instruct the masters of ships to furnish a representative of the Municipal Police, on arrival in Shanghai, with a full list of all passengers disembarking here and the following particulars about each individual: (a) his name and nationality, (b) his business and the name and address of his employers (c) the place where he intends to reside in Shanghai and the name of a local permanent resident to whom he is known.
 - (3) That shipping companies and the Chinese Customs make an arrangement whereby all passengers coming to Shanghai will be obliged to land at a wharf or jetty where, in accordance with the above arrangements, the Police can interview the

Shanghai Municipal Police.

Station.

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passengers for the purpose of checking the information furnished to the captains of ships, and searching the persons and effects of passengers who are considered suspicious.

(4) That the French Police and Chinese Authorities be induced to make similar arrangements.

The attainment of the object in view must depend largely on the effectiveness attained in maintaining surveillance over the suspicious characters discovered in the course of the checking process, subsequent to their arrival in the Settlement. I, therefore, further recommend that the following measures be adopted to facilitate this work:-

(1) That all foreign boarding houses be compelled to take out licenses and to furnish lists of their lodgers to the Municipal Police weekly.

(2) That clause 18 of Hotel licenses be altered to read as follows:

"That the licensee keep on the premises a permanent
"accurate and legible register of the name, nationality
"occupation, place of employment, last address,
"destination and date of arrival and departure, of all
"persons resorting to, or using the premises, which
"register shall be open to inspection at all times
"by the Police or other duly authorized officers of
"the Council.

I am, Sir,
Your Obedient Servant,

W. W. W.
A.C. D. I.

A.C. (C.I.D.)

*Why not make
the licensee
provide copy of
the list daily?
Arrivals & Departures*

Shanghai Municipal Police.

Intelligence Office Station.

April 22, 1927

REPORT ON Observation on arrival and subsequent action of
suspicious characters:

Made by D. I. Yorke

Forwarded by

J. H. Lewis C. D. I.

Sir,

No definite arrangements exist in the C.I.D. for observing the arrival, and subsequent movements of suspicious characters, be they foreign or Chinese. Many enquiries are however instituted regarding suspected persons on information received (1) officially at Police Headquarters, (2) through the medium of newspapers or journalists connected with newspaper offices, and (3) privately by detectives. On receipt of such information, detectives, foreign or Chinese as the merits of the enquiry demand, are detailed to visit the wharf or railway station where the suspected person will arrive and it is, in almost every case, then left to the foreign detective in charge of the enquiry to arrange for any watch on the movements and subsequent actions of the suspect. The senior detective attached to the Police District in which the wharf or railway station is situated or adjoins, is sometimes detailed to conduct an enquiry of this nature, but the greater part of this work is done from the Intelligence Office. European, Japanese and Chinese detectives are instructed to visit wharves when not otherwise engaged and observe the arrival and departure of passengers, but these visits are spasmodic and very irregular owing to ^{their duty} ~~them~~ being occupied with other matters of duty.

A Chinese detective is constantly employed at the Shanghai-Nanking Railway North Station in normal times, but he is primarily there to observe the movements of Chinese military. It will thus be seen that, with the system now prevailing, no

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watch is kept on passenger arrivals or departures unless a definite suspicion is entertained regarding a specific person.

At the present time, a close and satisfactory watch could not be maintained on all steamers entering and leaving Shanghai owing to the fact that many vessels berth and leave from wharves in Chinese territory where foreign detectives cannot proceed.

Observation on all steamers berthing at, or leaving from wharves in the International Settlement and French Concession could be made by a staff of three foreign detectives and eight Chinese agents, with the occasional assistance of an Indian member of the Force. It would, in my opinion, be more satisfactory to engage Chinese temporarily as agents on this work than to employ them in the capacity of detectives, for it has been proved ~~that~~ recently that a Chinese detective of a few years service does not take kindly to the work assigned to him in the Intelligence Office. A detective does not give of his best on this work knowing that he will be transferred to a station where the work consigned to him is more congenial, if he is unsatisfactory, whereas an agent, working for a daily rate of pay, is in fear of dismissal if his services prove unsatisfactory.

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In the event of a watch being instituted, the question of locomotion must not be overlooked. An automobile would be constantly required by this staff to successfully

Shanghai Municipal Police.

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trace the movements of suspected persons immediately following upon, and subsequent to their arrival.

The method of working must, to a great degree, be left to the detectives engaged on these duties, but close collaboration with the Maritime Customs and Steamship Co's. would be essential.

If it is intended to embrace the search of suspected passengers luggage, an additional staff of searches comprising six male and three female Chinese, two Russian detectives and two foreign females would be required.

With the existence of extraterritoriality, considerable trouble will be experienced in carrying out searches of suspected foreign passengers luggage.

I am, Sir,

Yours obediently,

R. G. J. J. J.

D. I.

A.C. (C. I. D.)

*Searches
of person
to
Notif
have
Consul's
assistance
ll*

(2)

re for with
of suspicious persons by
Steamers? If so such
arrangements what staff would
be required?

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